

FEAD ANNUAL IMPLEMENTATION REPORT – OP I

1. IDENTIFICATION OF THE ANNUAL IMPLEMENTATION REPORT

CCI	2014IE05FMOP001
Title	Food and/or basic material assistance operational programme (Clár oibríochtúil um bia nó/agus um chúnaimh ábhartha bunúsach)
Version	2016.1
Reporting year	2016
Date of consultation with the relevant stakeholders	

2. OVERVIEW OF THE IMPLEMENTATION

2.1. Information on implementation of the programme by reference to the common indicators for the partially or fully completed operations.

In Ireland, The Fund for European Aid to the Most Deprived supports activities that provide aid to the most deprived in our society. These activities are funded through the national Food and/or Basic Material Assistance Operational Programme. The Department of Social Protection is the designated managing authority for the Operational Programme (OP) for the Fund for European Aid (FEAD) to the most deprived who will have responsibility for the implementation of the programme in Ireland.

FEAD support will help people take their first steps out of poverty and social exclusion. The FEAD will help the most deprived people by addressing one of their most basic needs.

The roll-out of the food distribution operations began in July 2016 on a trial basis with National roll out in November 2016.

FoodCloud Hubs was selected as a primary Partner Organisation to deliver the food element of the FEAD Programme. FoodCloud Hubs is responsible for the procurement and storage of the FEAD products and coordinating collection of the products by the other Partner Organisations (mainly community based charities) from its Hubs in Dublin, Cork and Galway.

FoodCloud Hubs is a not-for-profit social enterprise set up with the aim of addressing the problem of food going to waste. Through its three Hubs, it has developed a unique solution, connecting businesses with large volumes of surplus food to charities that need it in communities across Ireland. Food is redistributed to charities throughout Ireland providing access to a variety of quality surplus food products and resulting in considerable savings on food costs for the charities. Donating businesses benefit through reduced waste disposal costs and by making a meaningful and practical contribution to society. FoodCloud Hubs has a positive environmental impact by reducing the amount of food waste being sent to landfill for disposal, thereby reducing carbon emissions.

Through our network aid is targeted at:

- Homeless persons including long-term rough sleepers
- Children in low income/work intensity households
- Victims of domestic violence in refuges and shelters
- Person suffering or recovering from addictions
- Disadvantaged members of the Roma and Traveller communities
- Vulnerable persons transitioning to independent living from emergency accommodation, institutionalized care settings or places of detention

- Any person without income, accommodation or means not otherwise defined above.

Food products are available to the charities once they have identified their specific requirements. This process is to ensure that the charities provide details of the volumes of deprived persons they assist to establish the demand on the fund. There are 124 (as at June 2017) Charities, approved as Beneficiaries, to have access to food provisions under this operation. Food distribution is rolled out through 3 regional Hubs (Dublin, Galway & Cork). The focus of this operation will be on those on the margins of society in need of essential food support. It will ensure a reliable supply of food to the charitable sector over the life of the FEAD Programme, with approved organisations collecting food produce from three regional hubs in Dublin, Cork and Galway.

Following engagement with the charitable sector the managing authority selected a range of 23 food products that were non-perishable, easy to transport and store. The selection of products allows recipients to prepare a complete meal for one person or a family and/or prepare food despite having only basic cooking utensils. After further stakeholder engagement in January 2017 additional food products were added to the approved schedule.

The charities select only those products from the product list that they require to assist their end users. This means that the charities only receive products that they will use and can receive a consistent flow of FEAD product without the requirement for significant storage space in their own facilities. At the same time, the charities can also collect high value surplus food products from the FoodCloud Hubs, also leading to significant savings for them. The charities use the product either to distribute in food packs or use them in meals prepared as part of their service. The content and frequency of the food packs and meals are then tailored to the needs of the end recipient by each charity. This ensures a regular engagement between the charitable organisation and the end recipient, where the charitable organisation can offer additional supports on a regular basis. The frequent distribution of food also ensures that families have a constant flow of food to the household, making financial budgeting easier throughout the year.

In 2016, 54,605 people received 162.5 tonnes of food through 94 Organisations with the assistance of FEAD. Through this food distribution the aim is to promote FEAD as a tool to support the charitable sector to continue assisting their communities and increase the number and geographical spread of charities availing of the Fund. In addition to the FEAD products these organisations also collected 280,677kg of surplus food from FoodCloud Hubs. This included meat, fish, dairy products and fresh fruit and vegetables. The cost savings by charities allows them to focus their funds on their core mission, improving and expanding their services. Access to the FEAD product and surplus food also increase the quality and variety of food provided through the charity's services and enhances their services by using food to engage more fully with their service users and the hard to reach, vulnerable members of their communities.

In addition to this nationwide operation, a pilot seasonal operation was trialled in December 2016 to distribute fresh meat through the Dublin area. Crosscare is one of the largest charities receiving and distributing FEAD food products from the National Operation. They operate 6 community foodbanks in Dublin. In September 2016, they approached the Managing Authority about the possibility of launching a small targeted operation supplying fresh meat for the Christmas period. 531 meat packs which were distributed through Christmas food hampers or cooked on site on Crosscare's facilities for Christmas dinners. In all 3,080 people received assistance through this

operation.

The Irish social security system has an existing community welfare system in place to meet the emergency needs someone who presents themselves with a need for material assistance. As such the planning and implementation of the distribution of the material assistance must remain conscious of assistance already available. There are currently two operations being planned by the Managing Authority on the distribution of material assistance under FEAD.

One operation is the design and distribution of welcome packs to migrants entering Ireland. The content of these packs has been agreed with the Irish Red Cross (the Partner Organisation) and contain emergency provisions and other items desired by new entrants to the country. The Managing Authority is currently awaiting the first claim from the Red Cross on expenditure incurred in the distribution of these packs.

The second operation is a pilot operation, managed in a similar style to the pilot operation that expanded nationally for the distribution of food. This pilot is going to be rolled out for the commencement of the academic year 2017/18 in August/September 2017 through the Mid-West Region of Ireland. The operation will seek to meet the needs of FEAD end recipients where families have children attending school. This is a costly period for such families and following a consultation process with our FEAD end user we have identified a series of products required by children commencing or returning to school. These packs will differ according to the age profile of the child receiving the pack. In addition to school materials it is intended that these packs will contain some basic hygiene products for the children. Upon the evaluation of the impact of this operation we will assess if there will be a similar operation on a national level for 2018.

2.2. Information on and assessment of the actions which take into account the principles set out in Articles 5(6), 5(11) and, where appropriate, Article 5(13) of Regulation (EU) No 223/2014.

In line with EU initiatives against food waste, the primary Partner Organisation for the national operation in Ireland is FoodCloud Hubs.

FoodCloud Hubs is a not-for-profit social enterprise set up with the aim of addressing the problem of food going to waste. Through its three Hubs, it has developed a unique solution, connecting businesses with large volumes of surplus food to charities that need it in communities across Ireland. Food is redistributed to charities throughout Ireland providing access to a variety of quality surplus food products and resulting in considerable savings on food costs for the charities. Donating businesses benefit through reduced waste disposal costs and by making a meaningful and practical contribution to society. FoodCloud Hubs has a positive environmental impact by reducing the amount of food waste being sent to landfill for disposal, thereby reducing carbon emissions.

With the help of over 100 Donating Businesses and approximately 160 Charities Nationwide FoodCloud Hubs have redistributed over 1,200 tonnes of food and thereby reduced Ireland's carbon emissions by approximately 5,100 tonnes.

FEAD distribution through FoodCloud Hubs enables participating organisations to avail of a constant monthly flow of FEAD product for their end recipient and increase their offering of food through the use of the food obtained by FoodCloud hubs from the food industry that would have been otherwise distant for landfill. This increases the variety of food that a charity can offer to their community. The cost savings by charities allows them to focus their funds on their core mission, improving and expanding their services. Access to the FEAD product and surplus food also increases the quality and variety of food provided through the charity's services and enhances their services by using food to engage more fully with their service users and the hard to reach, vulnerable members of their communities.

The selection of food for distribution under FEAD was done in consultation with the charitable organisations. Additionally once operations were in place nationally for two months the Managing Authority further engaged with FEAD Stakeholders to increase the approved foods available through FEAD.

FEAD distribution has been designed to ensure regular contact with the end recipient to ensure they have an opportunity to avail of other services on offer in addition to food distribution. This also ensures a regular availability of food into the household. As a result end recipients do not receive unwanted product and food waste has not been encountered to date.

2.3. Common indicators

2.3.1 Input indicators

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Cumulative value
1	Total amount of eligible public expenditure approved in the documents setting out the conditions for support of operations	EUR	0.00	0.00	883,843.00								883,843.00
2	Total amount of eligible public expenditure incurred by beneficiaries and paid in implementing operations	EUR	0.00	0.00	869,000.00								869,000.00
2a	Total amount of eligible public expenditure incurred by beneficiaries and paid in implementing operations relating to provision of food support, where relevant	EUR	0.00	0.00	869,000.00								869,000.00
2b	Total amount of eligible public expenditure incurred by beneficiaries and paid in implementing operations relating to provision of basic material assistance, where relevant	EUR	0.00	0.00									0.00
3	Total amount of eligible public expenditure declared to the Commission	EUR	0.00	0.00									0.00

2.3.2 Output indicators on food support distributed

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Cumulative value
4	Quantity of fruits and vegetables	tonnes	0.00	0.00	47.65								47.65
5	Quantity of meat, eggs, fish, seafood	tonnes	0.00	0.00									0.00
6	Quantity of flour, bread, potatoes, rice and other starchy products	tonnes	0.00	0.00	48.64								48.64
7	Quantity of sugar	tonnes	0.00	0.00	27.83								27.83
8	Quantity of milk products	tonnes	0.00	0.00	6.51								6.51
9	Quantity of fats, oil	tonnes	0.00	0.00									0.00
10	Quantity of convenience food, other foodstuff (not falling in abovementioned categories)	tonnes	0.00	0.00	31.70								31.70
11	Total quantity of food support distributed	tonnes	0.00	0.00	162.33								162.33
11a	Share of food for which only transport, distribution and storage were paid for by the OP	%	0.00	0.00	0.00								
11b	Proportion of FEAD co-financed food products in the total volume of food distributed by the partner organisations	%	0.00	0.00	24.00								
12	Total number of meals distributed partly or totally financed by the OP	number	0.00	0.00	266,393.00								266,393.00
13	Total number of food packages distributed partly or totally financed by the OP	number	0.00	0.00	111,906.00								111,906.00

2.3.3 Result indicators on food support distributed

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Cumulative value
14	Total number of persons receiving food support	number	0.00	0.00	54,605.00								54,605.00
14a	Number of children aged 15 years or below	number	0.00	0.00	20,000.00								20,000.00
14b	Number of persons aged 65 years or above	number	0.00	0.00	7,321.00								7,321.00
14c	Number of women	number	0.00	0.00	25,696.00								25,696.00
14d	Number of migrants, participants with a foreign background, minorities (including marginalised communities such as the Roma)	number	0.00	0.00	3,647.00								3,647.00
14e	Number of persons with disabilities	number	0.00	0.00	2,709.00								2,709.00
14f	Number of homeless	number	0.00	0.00	7,073.00								7,073.00

2.3.4 Output indicators on basic material assistance

2.3.4.1 Value of goods distributed

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Cumulative value
15	Total monetary value of goods distributed	EUR	0.00	0.00	0.00								0.00
15a	Total monetary value of goods for children	EUR	0.00	0.00	0.00								0.00
15b	Total monetary value of goods for the homeless	EUR	0.00	0.00	0.00								0.00
15c	Total monetary value of goods for other target groups	EUR	0.00	0.00	0.00								0.00

2.3.4.2 Additional categories of goods distributed

Additional categories of goods distributed to children

ID	Indicator	Measurement unit
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2.3.4.2 Additional categories of goods distributed

Additional categories of goods distributed to the homeless

ID	Indicator	Measurement unit
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2.3.4.2 Additional categories of goods distributed

Additional categories of goods distributed to other target groups

ID	Indicator	Measurement unit
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2.3.4.3 List of most relevant categories of goods distributed

List of most relevant categories of goods distributed to children

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
16a	Layette	Yes/No/Blank	✓									
16b	School bags	Yes/No/Blank										
16c	Stationery, exercise books, pens, painting equipment and other equipment required in school (non-clothes)	Yes/No/Blank										
16d	Sports equipment (sport shoes, leotard, swimsuit, etc.)	Yes/No/Blank										
16e	Clothes (winter coat, footwear, school uniform, etc.)	Yes/No/Blank										

2.3.4.3 List of most relevant categories of goods distributed

List of most relevant categories of goods distributed to the homeless

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
17a	Sleeping bags/blankets	Yes/No/Blank										
17b	Kitchen equipment (pots, pans, cutlery, etc.)	Yes/No/Blank										
17c	Clothes (winter coat, footwear, etc.)	Yes/No/Blank										
17d	Household linen (towels, bedclothes)	Yes/No/Blank										
17e	Hygiene articles (first aid kit, soap, toothbrush, disposable razor, etc.)	Yes/No/Blank										

2.3.4.3 List of most relevant categories of goods distributed

List of most relevant categories of goods distributed to other target groups

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
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2.3.5 Result indicators on basic material assistance

ID	Indicator	Measurement unit	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Cumulative value
19	Total number of persons receiving basic material assistance	number	0.00	0.00	0.00								0.00
19a	Number of children aged 15 years or below	number	0.00	0.00	0.00								0.00
19b	Number of persons aged 65 years or above	number	0.00	0.00	0.00								0.00
19c	Number of women	number	0.00	0.00	0.00								0.00
19d	Number of migrants, participants with a foreign background, minorities (including marginalised communities such as the Roma)	number	0.00	0.00	0.00								0.00
19e	Number of persons with disabilities	number	0.00	0.00	0.00								0.00
19f	Number of homeless	number	0.00	0.00	0.00								0.00

3. CONTRIBUTION TO ACHIEVING THE SPECIFIC AND GLOBAL OBJECTIVES OF THE FEAD

3.1 Information on and assessment of the contribution to achieving the specific and global objectives of the FEAD, specified in Article 3 of Regulation (EU) 223/2014

FEAD operations in Ireland are in place national for 8 months (as at June 2017) and while there have been no formal quantitative or qualitative research conducted to measure the true impact of Ireland's OP in achieving the objectives of Article 3, through ongoing monitoring, evaluation and stakeholder evaluation by the Managing Authority it is evident that the operation has a positive impact on Irish society. This impact is not solely through the provision of food through the network of national partners but also in the wide-ranging supports these charities offer their end recipient. The implementation of current operations for the distribution of food ensures that charities are awarded a constant supply of food throughout the year to assist in elevating hunger within their communities. This regular supply of food further ensures that the connection between the charity and the end recipient is regular and allows for a relationship to develop. Through these relationships persons who were previously difficult to reach with social assistance measures or activities have now begun to engage with the charity on a greater level.

Through our engagement with the network of charities delivering the aid throughout Ireland we are aware that 70% of our partners deliver food to end recipients on a monthly or more regular basis.

Furthermore Ireland's Social Inclusion Monitor 2015 (<https://www.welfare.ie/en/downloads/SocialInclusionMonitor2015.pdf>) was published in May 2017, this contains the latest food poverty rates. The Monitor reports an improvement in the food poverty rate in 2015. Food poverty (as measured by an enforced lack of one of three food deprivation items) was experienced by **11.5 per cent of the population in 2015, a reduction on the 2014 rate of 13.1 per cent.**

ANNEX: SUMMARY OF THE COMMENTS OF THE RELEVANT STAKEHOLDERS, AS SPECIFIED IN ARTICLE 13(2) OF REGULATION (EU) 223/2014

The FEAD Managing Authority conducts a series of stakeholder engagements through the year to ensure that the implementation of operations is having a positive effect on the end beneficiary. When asked "Could you provide us with a brief description of how you feel the FEAD food has impacted your organisation or the community where you distribute" the FEAD the following is a sample of the commentary and feedback obtained from the FEAD stakeholders:

- “FEAD is an enormous help to families and single peoples who we support.”
- “FEAD enables us greatly in that we can use our limited funds to purchase fresh and frozen food to add to the weekly food parcels. We are also able to plan ahead and not just manage week by week. Thank you!”
- “The FEAD programme has a massive impact on our community. We submitted an article for our local media explaining the FEAD programme & we received positive feedback. The overall distribution of the parcels was done in a fair way and nobody felt marginalised. No parcel was refused.”
- “FEAD has provided support for a wide range of families and in doing so encouraged families' access to other support services”
- “FEAD has impacted service users within our organisation in a most positive way. It is very successful in the context of a brief intervention with regard to persons who are most vulnerable within society. As a charity this initiative gives our organisation much needed support in the context of producing healthy meals on behalf of Service users while also further focusing from an educational perspective on Nutrition and cookery.”
- “The food being distributed has had a very positive impact on our customers. We are dealing with a lot of the families living in emergency accommodation and not having to spend money on food essentials is beneficial to their weekly budget. Those moving into more permanent accommodation are also benefiting from the food in the scheme. The logistics of distribution and gathering of information is challenging but we are committed”
- “FEAD allows us to distribute food to clients who are homeless, have moved out of homelessness or are at risk of homelessness. Providing basic food items ensures that a basic need is met for the client which in terms allows us to support them with other issues to improve their circumstances.”
- “The FEAD programme has been fantastic for us and the people we serve. From our point of view we can provide a huge range of food that we could not provide before FEAD. Before FEAD we could only get the basics for people. Now it's

much, much better. From the recipients point of view they are benefitting from all the points I mentioned above. They are so happy and grateful for the food. Thank you to all at FEAD.”

- “This is a tangible support to individuals and families which has made a huge difference in being able to offer practical help and support to families and people who are struggling financially and unable to feed themselves and their families adequately. We are very grateful to be able to offer the support to people who need it with the help of a great team of volunteers.”

In all 78 organisations came back to tell the managing authority about the impact the FEAD operations were having in their locality and it was all hugely positive.

Furthermore stakeholder engagement has taken place in respect of future procurement of produce. The planning for the 2018 onwards procurement is underway. Organisations representing 92% of the FEAD end recipients engaged in the process for identifying the products they wished to see FEAD available from 2018 onwards.

Documents

Document title	Document type	Document date	Local reference	Commission reference	Checksum	Files	Sent date	Sent By
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